

Message Text

CONFIDENTIAL

PAGE 01 NATO 05381 01 OF 03 151814Z
ACTION EUR-12

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TO SECSTATE WASHDC IMMEDIATE 4213
SECDEF WASHDC IMMEDIATE
INFO AMEMBASSY BELGRADE
AMEMBASSY OSLO

C O N F I D E N T I A L SECTION 01 OF 03 NATO 05381

BELGRADE FOR CSCE DEL

REF: 76 NATO 7042 (DTG 291520Z DEC 76, NOTAL)

SUMMARY. NORWEGIANS HAVE CIRCULATED DRAFT TEXT FOR A POSSIBLE ALLIED CBM INITIATIVE AT BELGRADE WHICH SUMMARIZES WELL KNOWN NORWEGIAN ACTIVIST POSITION ON CBMS. ACTION REQUEST: WE EXPECT PRELIMINARY DISCUSSION OF NORWEGIAN DRAFT AT JUNE 21 POLADS MEETING AND WOULD APPRECIATE GUIDANCE, IF POSSIBLE, BY THAT TIME. END SUMMARY.

1. NORWEGIAN REP EXPLAINED AT JUNE 14 POLADS MEETING THAT THE PAPER TRIES, IN THE FORM OF A COMPREHENSIVE TEXT, TO PUT TOGETHER THE VARIOUS CBMS PROPOSALS WHICH THE NORWEGIANS PUT FORWARD IN THEIR DECEMBER 1976 WORKING PAPER (REFTEL). THE NORWEGIAN POLADS REP ALSO NOTED, HOWEVER, THAT HIS GOVERNMENT IS NOT ATTEMPTING TO TAKE A POSITION AS TO WHICH ELEMENTS SHOULD GO INTO A POSSIBLE ALLIED PROPOSAL TO BE TABLED AT BELGRADE.

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PAGE 02 NATO 05381 01 OF 03 151814Z

2. THERE WAS BRIEF DISCUSSION OF LATEST NORWEGIAN PAPER AT JUNE 14 POLADS MEETING DURING WHICH DIVERGENT OPINIONS WERE EXPRESSED AS TO WHETHER PAPER SHOULD SOMEHOW BE INCORPORATED INTO OR ANNEXED TO THE BASIC POLADS CBMS PAPER ON BELGRADE PREPARATIONS (ISD/149--SEE SEPTTEL).

3. IN ADDITION, A NUMBER OF ALLIED REPS QUERIED

NORWEGIAN POLAD REGARDING COMPATABILITY OF SEEKING -- AS THE NORWEGIAN PAPER APPEARS TO DO -- BOTH A LOWERING OF THE THRESHOLD FOR MAJOR MANEUVERS TO 10,000 TROOPS AS WELL AS MORE NOTIFICATIONS OF "SMALLER-SCALE MANEUVERS". IN RESPONSE, NORWEGIAN REP SAID HE UNDERSTOOD THAT HIS AUTHORITIES HAD IN MIND ENCOURAGING MORE NOTIFICATIONS OF MANEUVERS IN THE 7,000-10,000 TROOP RANGE.

4. COMMENT AND ACTION REQUEST: WE BELIEVE THAT, AT JUNE 21 POLADS MEETING, WE SHOULD WELCOME NORWEGIAN PAPER AS A USEFUL CONTRIBUTION TO CBMS DISCUSSIONS. RATHER THAN SPEND MUCH TIME ON IT AT THIS STAGE, WE SUGGEST THAT WE TRY TO FOCUS ALLIED ATTENTION ON ISD/149 SO THAT WESTERN CBM PREPARATIONS CAN MOVE FORWARD. WE BELIEVE THAT EXISTING GUIDANCE IS SUFFICIENT TO ALLOW US TO COMMENT ON NORWEGIAN PAPER AT JUNE 21 POLADS MEETING, BUT WOULD WELCOME ANY SPECIFIC POINTS WHICH DEPARTMENT WOULD WISH US TO MAKE. END COMMENT AND ACTION REQUEST.
BEGIN TEXT:

SUBJECT:

"DRAFT TEXT, WITH INTRODUCTORY REMARKS, FOR A POSSIBLE WESTERN INITIATIVE IN BELGRADE AIMED AT DEVELOPING AND ENLARGING CBMS PROVISIONS OF THE FINAL ACT".

INTRODUCTORY REMARKS.

1. IN THE SECTION OF THE FINAL ACT ON FOLLOW-UP TO THE
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CONFIDENTIAL

PAGE 03 NATO 05381 01 OF 03 151814Z

CSCE, THE PARTICIPATING STATES DECLARE THEIR RESOLVE TO CONTINUE THE MULTILATERAL PROCESS INITIATED BY THE CONFERENCE I.A. BY PROCEEDING TO A THOROUGH EXCHANGE OF VIEWS BOTH ON THE IMPLEMENTATION OF THE PROVISIONS OF THE FINAL ACT AND ON THE DEEPENING OF THEIR MUTUAL RELATIONS, THE IMPROVEMENT OF SECURITY AND THE DEVELOPMENT OF COOPERATION IN EUROPE, AND THE DEVELOPMENT OF THE PROCESS OF DETENTE IN THE FUTURE.

2. IN THE SECTION CONCERNING CONFIDENCE BUILDING MEASURES THE PARTICIPATING STATES RECOGNIZE THAT THE EXPERIENCE GAINED BY THEIR IMPLEMENTATION COULD LEAD TO DEVELOPING AND ENLARGING MEASURES AIMED AT STRENGTHENING CONFIDENCE.

3. IT WOULD THEREFORE BE IN FURTHERANCE OF THEIR COMMON OBJECTIVES AS SET OUT IN THE FINAL ACT, AND IN CONFORMITY WITH THE PROVISIONS ON CONFIDENCE BUILDING MEASURES THAT THE PARTICIPATING STATES CONTINUE AT THE BELGRADE MEETING THE PROCESS INITIATED IN THIS FIELD.

4. THROUGH THE IMPLEMENTATION OF THE CONFIDENCE BUILDING MEASURES OF THE FINAL ACT POSITIVE AND VALUABLE EXPERIENCE HAS BEEN GAINED. HOWEVER, EXPERIENCE ALSO INDICATES THAT THERE WOULD BE SCOPE FOR FURTHER EFFORTS AIMED AT MAKING CONFIDENCE BUILDING A MORE REGULAR PRACTICE IN RELATIONS AMONG THE PARTICIPATING STATES, INVOLVING ALL OF THEM IN A MORE MEANINGFUL MANNER IN THE CONFIDENCE BUILDING PROCESS. SUCH EFFORTS SHOULD AIM AT:

--NOTIFICATION OF MAJOR MILITARY MANOEUVRES ALSO BELOW

CONFIDENTIAL

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PAGE 01 NATO 05381 02 OF 03 151805Z
ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 SSO-00 NSCE-00 USIE-00
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TO SECSTATE WASHDC IMMEDIATE 4214

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INFO AMEMBASSY BELGRADE

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C O N F I D E N T I A L SECTION 02 OF 03 NATO 05381

THE AGREED THRESHOLD OF 25,000 TROOPS;

--A MORE REGULAR IMPLEMENTATION OF THE PROVISIONS CONCERN-
ING SMALLER-SCALE MILITARY MANOEUVRES;

--NOTIFICATION OF MILITARY MOVEMENTS;

--EXTENSION OF THE TIMEFRAME OF NOTIFICATION;

--BROADENING OF THE CONTENTS OF NOTIFICATIONS;

--AMPLIFICATION OF VARIOUS ASPECTS OF THE EXCHANGE OF
OBSERVERS.

SUGGESTED TEXT.

THE REPRESENTATIVES APPOINTED BY THE MINISTERS OF FOREIGN AFFAIRS PROCEEDED TO A THOROUGH EXCHANGE OF VIEWS ON THE IMPLEMENTATION OF THE PROVISIONS OF THE FINAL ACT PERTAINING TO CONFIDENCE BUILDING MEASURES. THEY AGREED THAT THE IMPLEMENTATION OF THE AGREED MEASURES HAD BEEN A POSITIVE CONTRIBUTION TO CONFIDENCE BUILDING AMONG THE PARTICIPATING STATES.

CONFIDENTIAL

PAGE 02 NATO 05381 02 OF 03 151805Z

CIPATING STATES.

THEY REAFFIRMED THEIR RESOLVE TO CONTINUE TO PAY DUE REGARD TO AND IMPLEMENT THESE PROVISIONS, AND RECALLED FURTHERMORE THEIR RECOGNITION THAT THE EXPERIENCE GAINED BY THE IMPLEMENTATION OF THE CBM PROVISIONS OF THE FINAL ACT COULD LEAD TO DEVELOPING AND ENLARGING MEASURES AIMED AT STRENGTHENING CONFIDENCE.

THE REPRESENTATIVES APPOINTED BY THE MINISTERS OF FOREIGN AFFAIRS ACCORDINGLY EXPRESSED THE FIRM INTENTION OF THE PARTICIPATING STATES, IN FURTHER IMPLEMENTING THE CBM PROVISIONS OF THE FINAL ACT,

--TO NOTIFY ALSO MILITARY MANOEUVRES INVOLVING A TOTAL OF 10,000 TO 25,000 TROOPS, TAKING INTO ACCOUNT THE OTHER PERTINENT PROVISIONS ON THE PRIOR NOTIFICATION OF MAJOR MILITARY MANOEUVRES,

--TO NOTIFY SMALLER-SCALE MILITARY MANOEUVRES ON A MORE REGULAR BASIS, WITH SPECIAL REGARD TO THE PARTICIPATING STATES NEAR THE AREA OF SUCH MANOEUVRES,

--TO NOTIFY GROUND FORCE MILITARY MOVEMENTS EXCEEDING A TOTAL OF 10,000 TROOPS, APPLYING MUTATIS MUTANDIS THE RELEVANT PROVISIONS CONCERNING THE PRIOR NOTIFICATION OF MAJOR MILITARY MANOEUVRES,

--TO GIVE NOTIFICATION 30 TO 60 DAYS IN ADVANCE OF THE START OF THE MILITARY MANEUVER OR MOVEMENT OR, IN CASE OF A MANOEUVRE OR A MOVEMENT ARRANGED AT SHORTER NOTICE, AT THE EARLIEST POSSIBLE OPPORTUNITY PRIOR TO ITS STARTING DATE,

--TO INCLUDE IN THE CONTENTS OF NOTIFICATION ADDITIONAL RELEVANT INFORMATION RELATED TO THE COMPONENTS OF THE

CONFIDENTIAL

PAGE 03 NATO 05381 02 OF 03 151805Z

FORCES ENGAGED SUCH AS:

----A SPECIFICATION OF FORCES ENGAGED, INCLUDING DESIGNATION OF PARTICIPATING SPECIALIZED SUPPORT UNITS DOWN TO BRIGADE/REGIMENT LEVEL (AMPHIBIOUS, AIR-BORNE, MISSILE UNITS) AS WELL AS ANY NAVAL AND AIR UNITS INCLUDED IN THE MANOEUVRE AND THE DEGREE OF THEIR INVOLVEMENT,

----AN INDICATION OF PREVIOUS AND SUBSEQUENT MANOEUVRES IN THE AREA OF THE NOTIFIED MANOEUVRE OR IN AREAS ADJACENT THERETO,

--TO ENCOURAGE THE PARTICIPATING STATES TO INVITE OBSERVERS MORE FREQUENTLY AND FROM A GREATER NUMBER OF PARTICIPATING STATES AND TO AVAIL THEMSELVES OF SUCH INVITATIONS,

--TO APPLY THE FOLLOWING GUIDELINES CONCERNING THE TREATMENT OF OBSERVERS:

----OBSERVERS SHOULD BE OFFERED THE OPPORTUNITY TO OBSERVE ADEQUATELY THE OVERALL DEVELOPMENT OF THE MANOEUVRE, INCLUDING REASONABLE FREEDOM OF MOVEMENT IN THE MANOEUVRE AREA, UNDER ESCORT,

----THEY SHOULD BE PROVIDED WITH ADEQUATE INTRODUCTORY AND PERIODIC BRIEFINGS ON THE SCENARIO, OBJECTIVES, TERRAIN AND FORCES INVOLVED IN THE MANOEUVRE AND, TO THE EXTENT POSSIBLE, PROVISIONS OF ADEQUATE MAPS OF THE MANOEUVRE AREA,

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PAGE 01 NATO 05381 03 OF 03 151804Z
ACTION EUR-12

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TO SECSTATE WASHDC IMMEDIATE 4215

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C O N F I D E N T I A L SECTION 03 OF 03 NATO 05381

---OBSERVERS SHOULD BE ALLOWED TO USE BINOCULARS AND
CAMERAS, EXCEPT WHERE THE LATTER MAY OCCASIONALLY BE
UNACCEPTABLE TO THE HOST COUNTRY ON SECURITY GROUNDS,

---OBSERVERS SHOULD BE ACCORDED RIGHT OF ACCESS TO COM-
MUNICATIONS. END TEXT. STREATOR

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